

European Foundation for the Improvement of Living and Working Conditions The tripartite EU Agency providing knowledge to assist in the development of better social, employment and work-related policies

NEETs in Europe and the Impact of the Pandemic

Massimiliano Mascherini Head of Social Policies Unit - Eurofound



First, who are we?





Fun(damental) facts





Who are the



Why we are talking about NEETs

- As a consequence of the economic crisis, the issue of youth unemployment has arrived at the centre of the European policy agenda in 2010.
- Deeply concerned about the risk of a "lost generation" researchers and government officials started to adopt new ways of estimating the prevalence of labour market vulnerability among young people.
- Young people Not in Employment, Education nor Training.
- Is not really new: Howard Williamson and the South Glamorgan University research in 1994 then adopted in the Bridging the Gap report in 1999 by the UK government.



The definition of NEETs

 In April 2010, the Employment Committee of the European Commission and its Indicators Group agreed on a definition of NEETs and methodology for a standardized indicator for measuring the size of the NEET population among Member States whose implementation was then performed by Eurostat.

• The NEET indicator:

the share of young people aged (?) who, regardless their educational level, are not in employment, education or training.

 $NEET_{Rate} = \frac{Number of young people not in employment, education or training}{Total population of young people}$



NEETs in the policy agenda

• It made a first appearance in **2010** with the EU2020 agenda and the **Youth on the Move** initiative.

'unleashing all young people's potential' and emphasises the importance of reducing the 'astonishingly' high number of NEETs in Europe

- Then, a constant *crescendo*!
- 2011: Youth Opportunity Initiative.
- 2012 Youth Employment Package.
- 2013 Youth Guarantee: the first initiative to place explicitly the reduction of the NEET rates as policy target.
- •
- 2020 The reinforced youth guarantee.



NEETs in Europe in 2022

- 11.7% of young people in Europe are NEETs
- 8.7 million of individuals aged 15-29
- Approximately the entire population of 6 small/medium Member States: (MT, LU, CY, EE, LV, LT)













NEETs, has history repeated itself?

- The 2008-2013 recession revealed the additional vulnerability of youth in regard to labour market participation.
- The impact of COVID-19 was intense but short.





- Vulnerable and non-vulnerable youth
- **Not** in a accumulating **human capital** through formal channels.
- More likely to cumulate several disadvantages.
- More likely to experience future **poor employment outcomes**
- More likely to dangerous lifestyles and to experience mental and physical health problems.









Value added and limitations of NEETs for policymaking

- NEETs has a powerful catalytic effect in attracting the attention of public opinion, researchers and policymakers over the multifaceted nature of young people vulnerabilities.
- In comparison with youth unemployment the concept of NEETs has the clear advantage to put special populations like young mothers or young people with disabilities at the centre of the policy debate on youth without further marginalising them under the label of "inactive"
- Heterogeneity is the main value added and the main limitation, especially when using NEETs for policymaking.



The need of a disaggregation

- Putting the reduction of NEETs rate as a policy target, such as for the youth guarantee, means to prepare a policy offer to re-integrate all young people.
- This **go beyond unemployment** but **encompass all the groups** included under the NEETs category.
- Policymakers and social partners are right to set the reduction of NEETs as a target of their policies, as it happened with the youth guarantee, however they must therefore set their interventions by disaggregating the NEET category and account for the characteristics and needs of the various sub-groups.



Disentangling NEETs heterogeneity.

- In order to understand who they are, the indicator need to be disaggregated in subcategories.
- Using EU-LFS and adapting theoretical model to data availability, this categorization was created:





NEETs rate in EU27

















Diversity across Europe

e	Re-entrants	Short-term unemployed	Long-term unemployed		Family/care responsibilities	Discouraged workers	Other
AT Austria	11%	32%	79	6 11%	23%	1%	14%
BE Belgium	20%	5 20%	129	6 12%	18%	3%	15%
BG Bulgaria	3%	5 9 %	9%	<mark>6</mark> 7%	44%	11%	17%
CY Cyprus	8%	31%	129	6 12%	31%		8%
CZ Czech Republic	5%	5 16%	39	6 5%	60%	1%	10%
DE Germany	13%	67%	20%	%NA	NA	NA	NA
DK Denmark	11%	28%	49	<mark>6 24%</mark>	8%	1%	24%
EE Estonia	13%	35%	49	6 9%	35%		4%
ES Spain	8%	34%	179	6 11%	10%	4%	16%
FI Finland	9%	34%	49	6 21%	17%	3%	12%
FR France	14%						
GR Greece	5%	21%	36%	<mark>6</mark> 5%	8%	3%	22%
HR Croatia	7%						
HII Hungary	/10/	20%	70	<u>۵۷</u>	20%	۵%	12%
IE Ireland	25%						
IT Italy	17%			<mark>6</mark> 5%			22%
ET Eltituarila	7/1	,	57	· / ·	20/0	576	770
LU Luxembourg	22%	33%	119	6	11%		22%
LV Latvia	14%	27%	119	6 11%	30%	3%	5%
MT Malta	11%	33%	119	6 11%	22%		11%
NL Netherlands	11%	5 26 %	5%	<mark>6 30%</mark>	9%	4%	15%
PL Poland	4%	18%	49	6 17%	51%	4%	3%
PT Portugal	12%	34%	149	<mark>6</mark> 11%	9%	7%	13%
RO Romania	2%	20%	109	<mark>6</mark> 3%	33%	6%	26%
SE Sweden	11%	39%	3%	<mark>6 21%</mark>	11%	2%	14%
SI Slovenia	14%	29%	149	6 11%	21%		11%
SK Slovak Republic	1%	5 21%	169	6 11%	39%	10%	1%
EU27	11%	25%	13%	<mark>6 9%</mark>	19%	6%	17%



The cost of NEETs

- Spending protracted period outside labour market and education may lead to a wide range of negative social conditions: future poor employment participation, exclusion and disegagement, risk of dangerous lifestyles.
- These outcomes each have a cost attached to them and therefore being NEET is not just a problem for the individual but also for societies and economies as a whole.





Computing the cost of NEETs

• What was the **loss for EU economies in 2021** due to the our inability of integrating young NEETs into the labour market?





Cost of NEETs 2011-2021

In 10 years more than 1.6 Trillion have been lost for our inaction of including youth in the labour market





Cost of NEETs as share of GDP 2021

Cost of NEETs (% GDP)

0.21

Luvombourg	0.2	
Luxembourg	0.2	
Netherlands	0.3	
Sweden	0.3	
Ireland	0.3	
Denmark	0.4	
Poland	2.1	
Greece	2.3	
Croatia	2.6	
Bulgaria	3.8	
Romania	3.8	





The social cost of NEETs

 Concerns on disaffection of NEETs: are they likely to opt-out from the participation to the democratic and civic society engagement of our society?





- Young People scored considerably lower compared to the other age categories in several of the dimensions considered
- At the EU level, NEETs and in particular those who are unemployed, scored even lower in all the dimensions considered.

So... are NEETs opting out from our societies?

• The conclusion is not so easy, in fact we found different behaviour in the various European clusters and more research is needed in this sense..





Eurofound

Conclusions

- The future of Europe depends upon the future of its young population.
- While youth was the most affected population by COVID19, its effects have been quickly reabsorbed. Differently than the 2008-2013 economic crisis.
- **NEETs** entered quickly at the **centre** of the **policy debate**.
- The **consequences** of being NEETs are **dramatic** for the **individual** and the **society** as a whole.
- Member states and the EU are right to set target to reduce the NEET. However, policy actions need to be tailored for the characteristics of the sub-groups and each MS have to adapt its own strategy on the basis of its NEET population.

