

Budget 2024: A Macroeconomic Perspective

EVENT
ESRI Post-Budget Seminar

DATE
October 13th 2023

AUTHORs Lea Hauser & Kieran McQuinn



Overview

- Context for the budget
- Macroeconomic assessment
- Review of recent expenditure levels
- Key challenges fiscal policy
- Impact of Budget 2024?



Context

- Budget framed against
 - Slowing growth in the Irish economy
 - After a prolonged period of sustained growth
- Investment in key areas housing, climate change
- Support households, businesses vis-à-vis increased cost of living
- However, avoid additional inflationary pressures
- Labour market:
 - Operating close to or at capacity
 - Unemployment at 4 per cent
- Inflation at 6 per cent in 2023, 3.2 per cent in 2024
- Exposure to international economic slow-down?





Overview: Normalising domestically, slowing internationally

Domestic economy normalising after twin shocks

- Historically low unemployment rate labour market likely operating at capacity
- Excess savings down, consumption moderating
- · Continued growth in taxation receipts

Multinational activity slows

- Slowdown in export activity in key sectors
- Declining investment alongside higher interest rates
- Goods trade dropping more rapidly

Headline inflation set to fall, core remains sticky

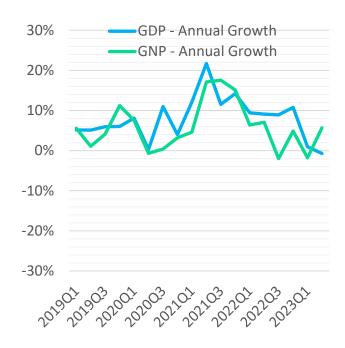
- Declines in energy prices will contribute to fall in headline inflation but levels remain high and risk of acceleration in wages
- Domestic factors likely to take over inflationary impulses

Forecast			
	GDP	MDD	
2022	9.4	9.5	
2023	-1.6	1.8	
2024	3.5	2.4	

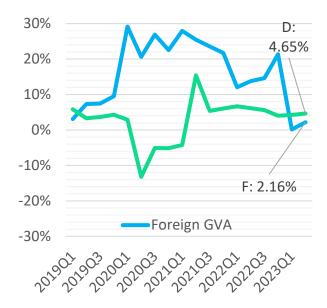


Dual economy on divergent paths

GDP & GNP Growth - Y-on-Y (%)



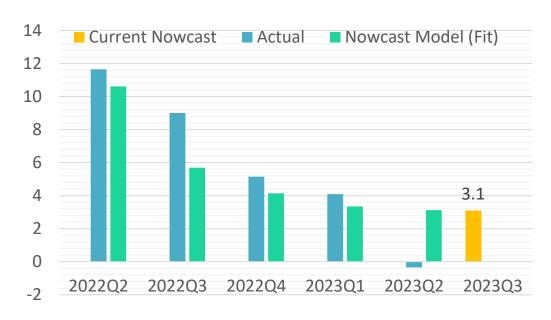
GVA Growth – Y-on-Y (%), Foreign & Domestic Sectors





Nowcast of Modified Domestic Demand

NOWCAST OF MODIFIED DOMESTIC DEMAND: Q22021 – Q32023



- Consumption slowing and investment base effects led to decline in Q2 2023.
- We expect MDD growth to normalise in 2023.

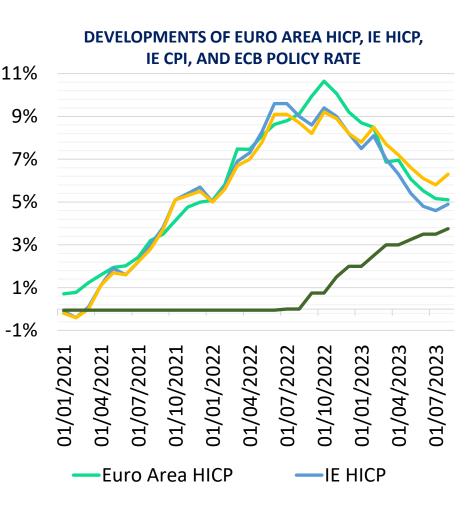
Note: Nowcast for Q2 includes data available through 14 June



Inflation easing but persistent

Price Developments	2022	2023	2024
Inflation (CPI)	7.8	6.0	3.2
Inflation (HICP)	8.1	5.6	2.8

- Inflation has peaked.
- Energy price pressures are abating.
- Inflation now driven by food and housing costs.
- Recovery of supply chains and energy markets coupled with interest rate increases will put downward pressure on demand-side and supply-side inflationary pressures.
- CPI and HICP rates to moderate in 2024.

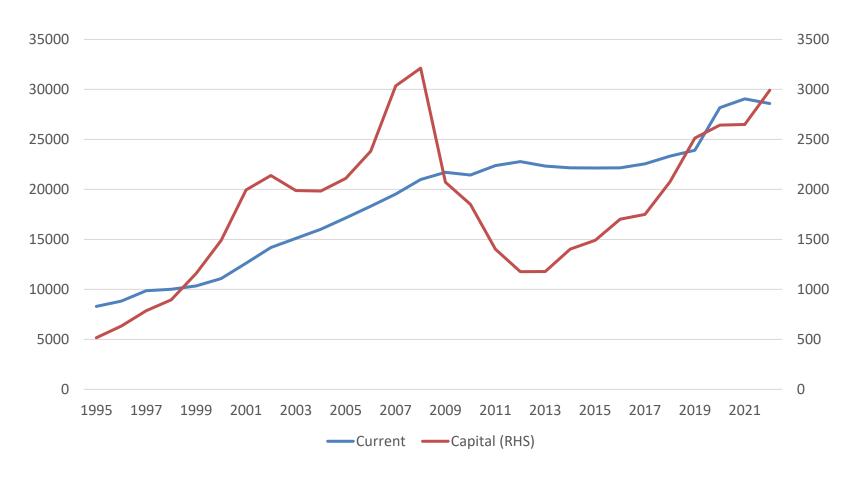




A review of Irish expenditure levels

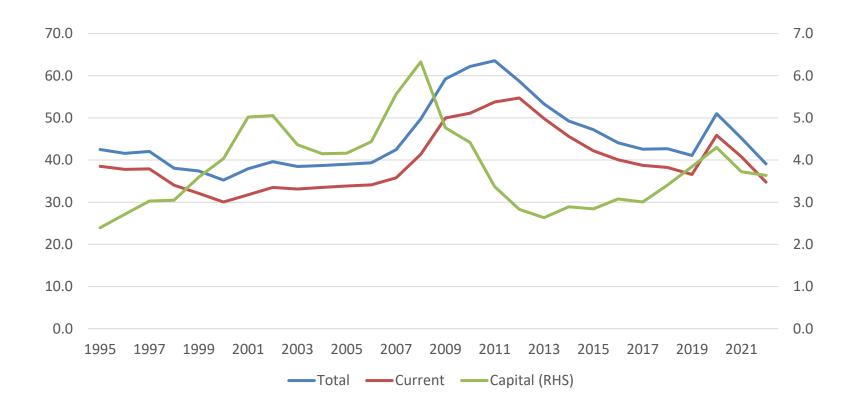


Irish current and capital expenditure per head (€'s per head)



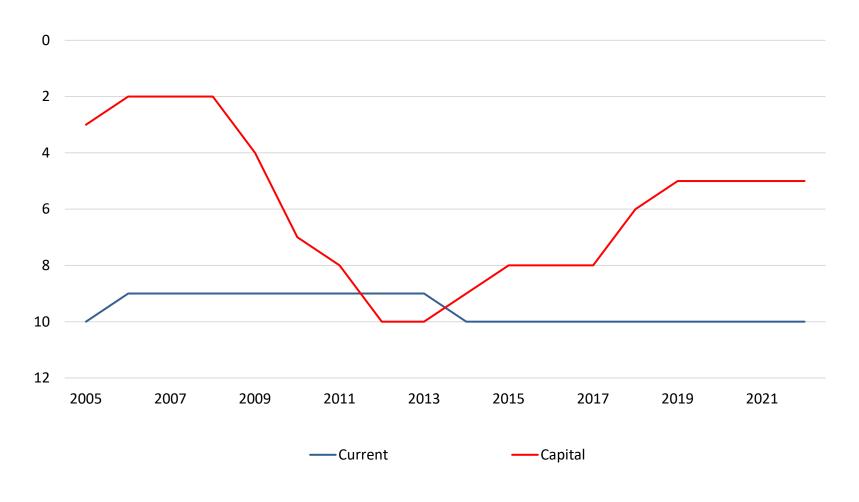


Ireland's expenditure as a percentage of GNI*





Ireland's ranking in current and capital expenditure





Review of expenditure levels

- Volatile over the period 1995 2022
- Particularly capital expenditure
 - In absolute and
 - In relative terms
- Low capital expenditure vis-à-vis other EU countries
 - Government investment levels low generally
- After GFC capital expenditure playing catch-up?
- Capital expenditure very pro-cyclical

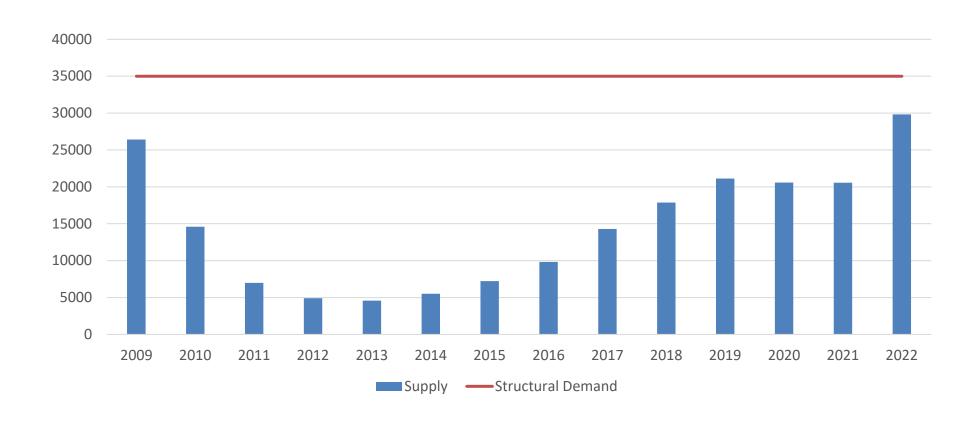


Challenge: Higher interest rate environment

- Era of low cost of finance at an end?
- Higher interest rate environment due to inflationary pressures
- Poses challenges for future investment
 - Ma and Zimmermann (2023)
 - Hysteresis and monetary policy
- Greater levels of investment going forward
- Requires greater role for fiscal policy?



Housing supply versus demand





Higher interest rates and the housing market

Irish house prices and rent levels (index 2012 = 100)

- Higher interest rates impacts housing
- Both on the demand and supply side
- Decreases affordability and
- Increases cost of finance
- Implications for housing output
- If housing targets are to be met
- Greater Government expenditure?





Impact of budget?

- Sizeable package overall
- Core + non-core amounts to nearly €14bn in additional spending
- If that is spent, constitutes
 - A significant injection into a fast-growing economy
- Particularly in the context of
 - 4 per cent unemployment and 6 per cent inflation
- Significant capital expenditure
- Should be accompanied by restraint on the tax side
- Create the space for investment without overheating



Impact of budget (continued)?

- Future Ireland Fund + Infrastructure Climate and Nature Fund
 - To be welcomed
 - Delineate taxation revenues between sustainable and unsustainable
 - Given past experience counter-cyclical element is welcome
 - More adept at spending on large infrastructure projects
 - Details of spend and prioritisation important
- Childcare subsidy
 - Increases in female labour force participation?
 - If so to be welcomed
- Increase in vacant homes tax
 - Welcome move to increase supply



Thank You

www.esri.ie