

Taighde Éireann Research Ireland

Community Benefit Funding - How should we spend the €800 million?

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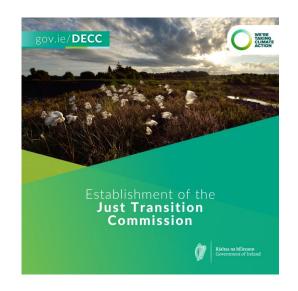






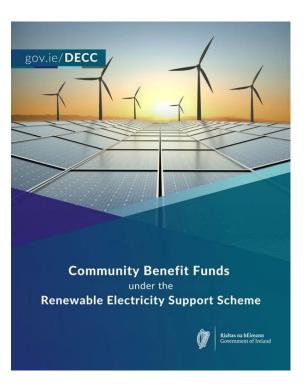
#### ACCELERATING CLIMATE ACTION











#### **IMPLEMENTATION CRISIS**



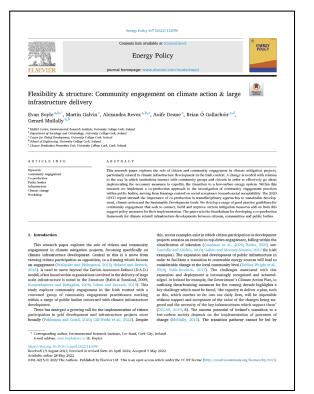
#### Mullaly and Byrne (2016)

"Irish electricity system has become the subject of increased societal attention and, in the process, has become intensely political."



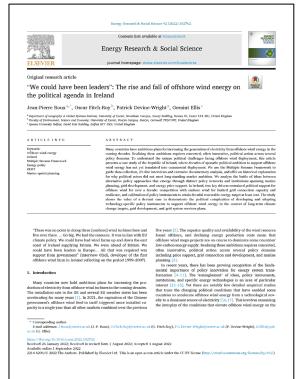
#### Boyle et al. (2022)

"Community engagement practitioners [...] are often pitted in a power struggle for legitimacy when placed alongside other aspects such as the engineering or financial aspects of a project"



#### Roux et al., (2022)

"In 2020 the Irish government set a target of delivering 5 GW of offshore wind energy by 2030 [...]. This is not the first time an Irish government has set such targets.



#### Flood *et al.* (2023)

"shallow agreement masks deep disagreement".







#### **CBF: INSIGHTS FROM THE LITERATURE**



- Rationales for engagement can be instrumental and, therefore, assist in the attainment of acceptance of infrastructural changes.
   They could be substantive, where citizen knowledge can improve the quality of decision-making within a project. Finally, they can be normative, driven by values, and relate to moral obligations
- A few different financial models of compensation and benefit provision are outlined within the literature, including sovereign wealth funds, or on a more individual/ local level one-off lump sum payments, a stream of payments, part ownership, direct investment in the community, tax reductions, and reduced energy prices. Community payments or benefits can also be a mechanism for engagement, but they tend to be largely transactional. Unclear evidence on the most favourable mechanisms.
- Benefit community payments have been suggested as an instrumental tool to address distributional asymmetries related to the impacts of infrastructural developments.

### COMMUNITY BENEFIT SCHEMES IN EUROPE

Case studies outlined in France, Italy, UK and Germany



# DELIVERY, ADMINISTRATION & MONITORING

Different stakeholders accept the case for community benefit, but the mechanisms for doing it remain complex.



# PROCEDURAL & DISTRIBUTIONAL JUSTICE

How benefit is spread across society, and who is involved in the process are two different measures of justice



















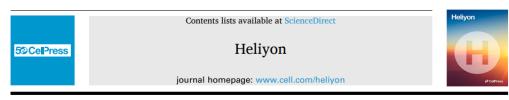
**Delphi Panel** with 17 experts developing recommendations on the design, implementation and monitoring of Community Benefit Funds.

**Three Case studies**: Clashavoon-Dunmanway, Laois-Kilkenny, and the Celtic Interconnector. The study used a mixed methods approach (i.e. fund-route mapping, interviews, surveys and focus groups with multiple stakeholders). Showcasing the evolution of CBF strategy, community sentiment, and perceptions of CBF funding.

# To Expedite or Engage?

• "The number of projects to be delivered means things are moving fast. This fast pace of project development within the organisation can sometimes be in tension with the time requirements needed to follow the necessary engagement protocols"

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#### Research article

Levers and obstacles for implementing public engagement practices in electricity grid development

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#### ARTICLE INFO

Keywords: Public engagement Energy transitions Infrastructure development Citizen participation

#### ABSTRACT

The scale of change required through the development of new energy infrastructure throughout Europe is vast. The societal dimensions of the energy transition are increasingly recognised as centrally important and approaches to infrastructure development which seek to incorporate such considerations are warranted. EirGrid - Ireland's national electricity transmission operator become their countries of the property of their countries.



#### A MORE CENTRAL ROLE FOR PUBLIC ENGAGEMENT

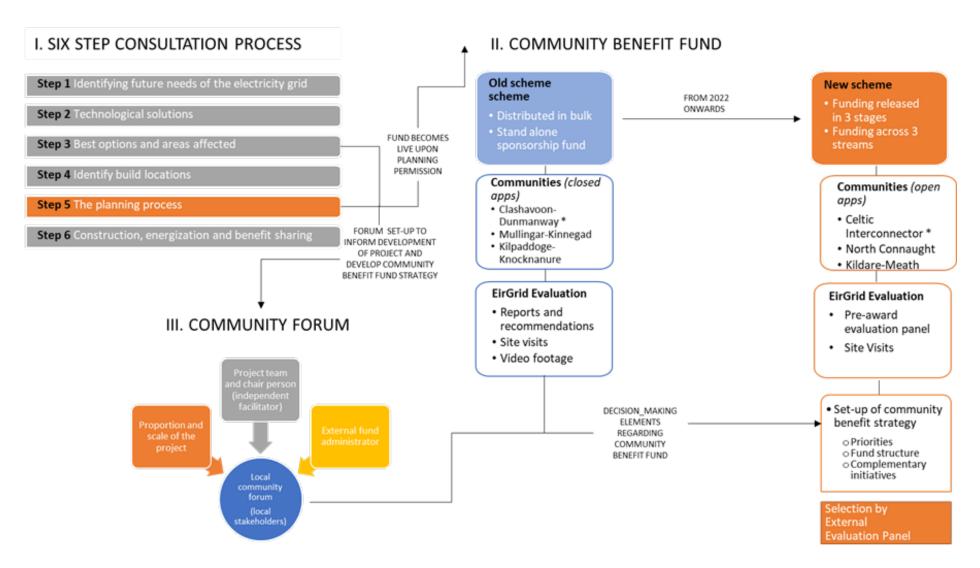




↑ Fig1. Timeline of Eirgrid's evolving public engagement

#### **OLD VERSUS NEW**





↑ Fig2. CBF Process Tracing pre and post 2022 policy

#### CBF CASE-STUDY OVERVIEW





PROFILE

	Case 1- CD	Case 2- LK	Case 3- CI
Technology	110kV electricity line	400/110kV substation. 110/38kV substation. New 110kV line. Further upgrades to lines and substations	700 MW high-voltage direct current (HVDC) submarine power cable to France
Geography	West Co. Cork	Co. Kilkenny and Co. Laois	East Co. Cork
Fund approach	One round of funding, no thematic focus	Three <u>rounds</u> of funding, no thematic focus	Three rounds of funding, three thematic categories
Fund amount available during phase of study	€600,000	€204,600 (of €511,500)	€960,000 (of €2.4 million)
Projects funded during phase of study	36	<u>??</u>	29



	Case 1- CD	Case 2- LK	Case 3- Cl
EirGrid Interviews	Community Liaison Officer	Community Liaison Officer	Community Liaison Officer
	Interview (I1)	Interview (I3)	Interview (I6)
Forum Chairs	n/a	Irish Rural Link Interview (I4)	Irish Rural Link Interview (I7)
Fund Administrators	M-CO Interview (I2)	M-CO Interview (I5)	SECAD Interview (I8)
Community	Survey, Fund- Route Mapping	Survey and Focus Group, Fund-	Survey and Focus Group, Fund-
		Route Mapping	Route Mapping



	Local, National & International Expertise	
Delphi Panel	17 experts representing public and private developers, fund administrators, and academic	
	participants	

#### WHAT DID WE FIND?



#### **CASE-STUDY INSIGHTS**

#### In the 3 cases

communities were largely optimistic and positive about their perceptions of the fund and its impact locally



Match funding and links to other funding streams

# Mixed opinions

concerning the introduction of the SDGs and ringfencing funds for biodiversity and sustainability projects locally

#### 6-Step Process

and the value of early engagement allow for richness in the CBF process

#### **DELPHI INSIGHTS**

76%
agree that community capacity building is required

#### **Just 53%**

of experts display certainty over monitoring and impact evaluation mechanisms



64%

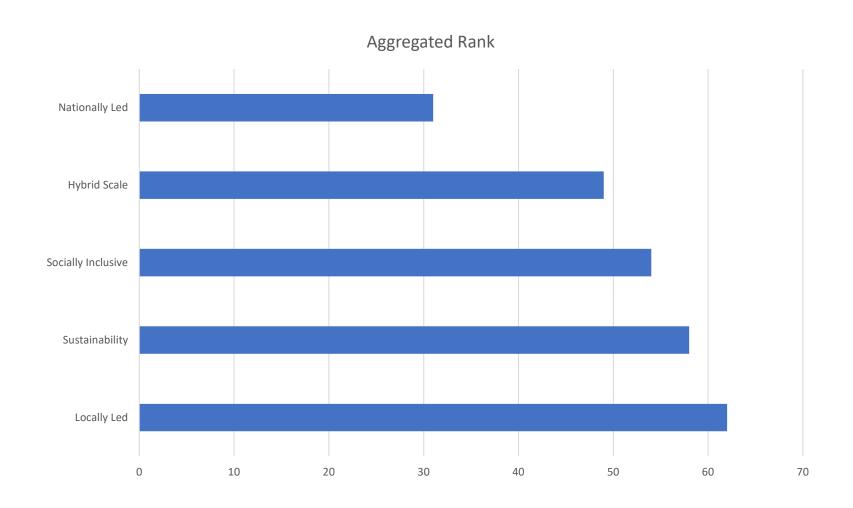
agree that there is a need for flexibility to fund smaller projects

#### **RECOMMENDATIONS**

- Developer-Led and Local-led Capacity Building
- Long-Term Needs Analysis and Sustainability
- CBF Network Development
- CBF Guidance and Monitoring
- Flexibility and Scale of Funding

#### WHERE SHOULD WE SPEND THE €800 MILLION?





↑ Fig3. Aggregated results from Delphi Survey on future design and implementation of CBFs

# Thank you

#### **Further information:**

https://www.marei.ie/project/public-engagement-with-energy-transitions-in-an-era-of-climate-crisis/







